

**PAWNEE WATERSHED  
JOINT DISTRICT NO. 81  
JETMORE, KANSAS**

**FINANCIAL STATEMENT  
For the Year Ended December 31, 2015**

**VONFELDT, BAUER & VONFELDT, CHTD.  
Certified Public Accountants  
Larned, Kansas 67550**

PAWNEE WATERSHED JOINT DISTRICT NO. 81

Financial Statement  
Regulatory Basis  
For the Year Ended December 31, 2015

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Pawnee Watershed Joint District No. 81

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Pawnee Watershed Joint District No. 81, Jetmore, Kansas, a Municipality, as of and for the year ended December 31, 2015 and the related notes to the financial statement.

### *Management's Responsibility for the Financial Statement*

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the Kansas Municipal Audit and Accounting Guide. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers the internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*

As described in Note 1 of the financial statement, the financial statement is prepared by the Pawnee Watershed Joint District No. 81, Jetmore, Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### *Adverse Opinion on U.S. Generally Accepted Accounting Principles*

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Pawnee Watershed Joint District No. 81, Jetmore, Kansas as of December 31, 2015 or changes in financial position and cash flows thereof for the year then ended.

### *Unmodified Opinion on Regulatory Basis of Accounting*

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Pawnee Watershed Joint District No. 81, Jetmore, Kansas as of December 31, 2015, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

### *Other Matters*

#### *Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. The graphical analysis (Schedule 3 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement nor required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

The 2014 Actual column presented in the individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedule 2 as listed in the table of contents) is also presented for comparative analysis and is not a required part of the 2015 basic financial statement upon which we rendered an unmodified opinion dated March 28, 2016. The 2014 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link <http://admin.ks.gov/offices/chief-financial-officer/municipal-services>. Such 2014 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2014 basic financial statement. The 2014 comparative information was subjected to the auditing procedures applied in the audit of the 2014 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2014 basic financial statement or to the 2014 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2014 comparative information is fairly stated in all material respects in relation to the 2014 basic financial statement as a whole, on the basis of accounting described in Note 1.

VONFELDT, BAUER & VONFELDT, CHTD.  
Certified Public Accountants  
Larned, Kansas

March 28, 2016

PAWNEE WATERSHED JOINT DISTRICT NO. 81  
Summary Statement of Receipts, Expenditures and Unencumbered Cash  
Regulatory Basis  
For the Year Ended December 31, 2015

<u>Funds</u>	<u>Beginning Unencumbered Cash Balance</u>	<u>Prior Year Cancelled Encumbrances</u>
General Funds:		
General Fund	\$ 2,700,205.16	\$ 0.00
Total Reporting Entity	<u>\$ 2,700,205.16</u>	<u>\$ 0.00</u>
Composition of Cash:		

The notes to the financial statement are an integral part of this statement.

<u>Receipts</u>	<u>Expenditures</u>	<u>Ending Unencumbered Cash Balance</u>	<u>Add Encumbrances and Accounts Payable</u>	<u>Ending Cash Balance</u>
\$ 664,299.10	\$ 656,267.38	\$ 2,708,236.88	\$ 38,406.32	\$ 2,746,643.20
<u>\$ 664,299.10</u>	<u>\$ 656,267.38</u>	<u>\$ 2,708,236.88</u>	<u>\$ 38,406.32</u>	<u>\$ 2,746,643.20</u>
		Checking Account		\$ 1,496,537.24
		Savings Account		81.87
		Petty Cash		24.09
		Certificates of Deposit		<u>1,250,000.00</u>
		Total Reporting Entity		<u>\$ 2,746,643.20</u>

PAWNEE WATERSHED JOINT DISTRICT NO. 81  
NOTES TO FINANCIAL STATEMENT  
December 31, 2015

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. REPORTING ENTITY

The Pawnee Watershed Joint District No. 81, Jetmore, Kansas (District) is a municipal corporation governed by an elected nine-member board. This financial statement presents the Pawnee Watershed Joint District No. 81 (the municipality). The District has no related municipal entities.

B. REGULATORY BASIS FUND TYPES

General fund - the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

C. BASIS OF ACCOUNTING

*Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America.* The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

D. CASH AND INVESTMENTS

Cash balances from all funds are combined and invested to the extent available. Cash and investments consist of an interest bearing checking account, savings account and certificates of deposit. Earnings from these investments are allocated to designated funds. Cash and investments are stated at cost.

E. AD VALOREM TAX REVENUE

The determination of assessed valuation and the collection of property taxes for all political subdivisions in the State of Kansas are the responsibility of the various counties. The County Appraiser annually determines assessed valuation and the County Clerk spreads the annual assessment on the tax rolls. One-half of the property taxes are due December 20 and distributed to the District by January 20. The second half is due May 10 and distributed to the District by June 5. The District Treasurer draws available funds from the County Treasurer at designated times throughout the year.

F. REIMBURSED EXPENSES

The District records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis accounting.



## G. USE OF ESTIMATES

The preparation of the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect the amounts reported in the financial statement and accompanying notes. Actual results may differ from those estimates.

### Note 2 - BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

Adjustment for Qualifying Budget Credits: The District may use this line item for any budgeted fund. The adjustment would be a positive amount. All budget adjustments must be authorized by Kansas statutes. Examples include: expenditure of federal grant monies, reimbursements, gifts and donations and receipts authorized by law to be spent as if they were reimbursed expenses.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds and trust funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

### Note 3 - COMPLIANCE WITH KANSAS STATUTES

1. A public works bond was not obtained on a public works contract exceeding \$100,000.00 in violation of K.S.A. 60-1111.

Management is aware of no other statutory violations for the period covered by the audit.

### Note 4 - DEPOSITS

K.S.A. 9-1401 established the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the District's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the District may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. There were no designated "peak periods" during the year. All deposits were legally secured at December 31, 2015.

At December 31, 2015 the District's carrying amount of deposits was \$2,746,619.11 and the bank balance was \$2,740,879.64. The bank balance was held by four banks resulting in a concentration of credit risk. Of the bank balance, \$1,750,000.00 was covered by federal depository insurance, and \$990,879.64 was collateralized with securities held by the pledging financial institution's agents in the District's name.

### Note 5 - OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

*Compensated Absences.* The District's policy is to pay employees for unused personal leave and sick leave in the event of termination. Upon retirement, death or separation of employment, the employee shall be compensated by the District for all unused and accumulated sick leave and personal leave. The compensation for unused vacation shall be in the form of cash, at the employee's regular rate of pay at the time of separation. The compensation for unused sick leave shall be in the form of cash at the following rate:

Full Time	Half Time	Compensation
0 - 99 Hours	0 - 49.5 Hours	None
100 - 519 Hours	50 - 259.5 Hours	.33 X Hourly Wage
520 - 1040 Hours	260 - 520.0 Hours	.67 X Hourly Wage

The cost of accumulated sick leave and vacation are not recorded in the financial statement at the time the benefits are earned by the employee. The potential liability as of December 31, 2015 and 2014 is \$1,113.60 and \$1,224.96, respectively, which is a net change of (\$111.36).

## Note 6 - DEFINED BENEFIT PENSION PLAN

*Plan description.* The District participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at [www.kpers.org](http://www.kpers.org) or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

*Contributions.* K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 0.85% contribution rate for Death and Disability Program) and the statutory contribution rate was 9.48% for the fiscal year ended December 31, 2015. Contributions to the pension plan from the District were \$4,396.35 for the year ended December 31, 2015.

*Net Pension Liability.* At December 31, 2015 the District's proportionate share of the collective net pension liability reported by KPERS was \$37,172. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014, which was rolled forward to June 30, 2015. The District's proportion of the net pension liability was based on the ratio of the District's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at [www.kpers.org](http://www.kpers.org) or can be obtained as described above.

## Note 7 - RISK MANAGEMENT

The District is exposed to various risks of losses related to torts; thefts of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District obtains coverage from commercial insurance companies in order to effectively manage risk. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years. The District does not participate in a public entity risk pool.

## Note 8 - CONTINGENCIES

During the ordinary course of its operations the District is a party to potential claims, legal actions and complaints. It is the opinion of the District's management and legal counsel that these matters are not anticipated to have a material effect on the District's financial statement.

#### Note 9 - LEASE COMMITMENTS

##### Operating Leases

The District has entered into an operating lease for an office which contains a cancellation provision and is subject to annual appropriations. For the year ended December 31, 2015 rent expenditures were \$7,200.00. These expenditures were made from the General Fund.

The District has entered into an operating lease for a storage unit which contains a cancellation provision and is subject to annual appropriations. For the year ended December 31, 2015 rent expenditures were \$540.00. These expenditures were made from the General Fund.

#### Note 10 - SUBSEQUENT EVENTS

The District has evaluated events subsequent to year end through March 28, 2016, and does not believe any events have occurred which affect the financial statement as presented.

**REGULATORY-REQUIRED  
SUPPLEMENTARY INFORMATION**

PAWNEE WATERSHED JOINT DISTRICT NO. 81  
Summary of Expenditures - Actual and Budget  
Regulatory Basis  
For the Year Ended December 31, 2015

<u>Funds</u>	<u>Certified Budget</u>	<u>Adjustment for Qualifying Budget Credits</u>
General Funds:		
General Fund	\$ 3,278,640.00	\$ 0.00

Schedule 1

<u>Total Budget for Comparison</u>	<u>Expenditures Chargeable to Current Year</u>	<u>Variance - Over (Under)</u>
\$ 3,278,640.00	\$ 656,267.38	\$ (2,622,372.62)

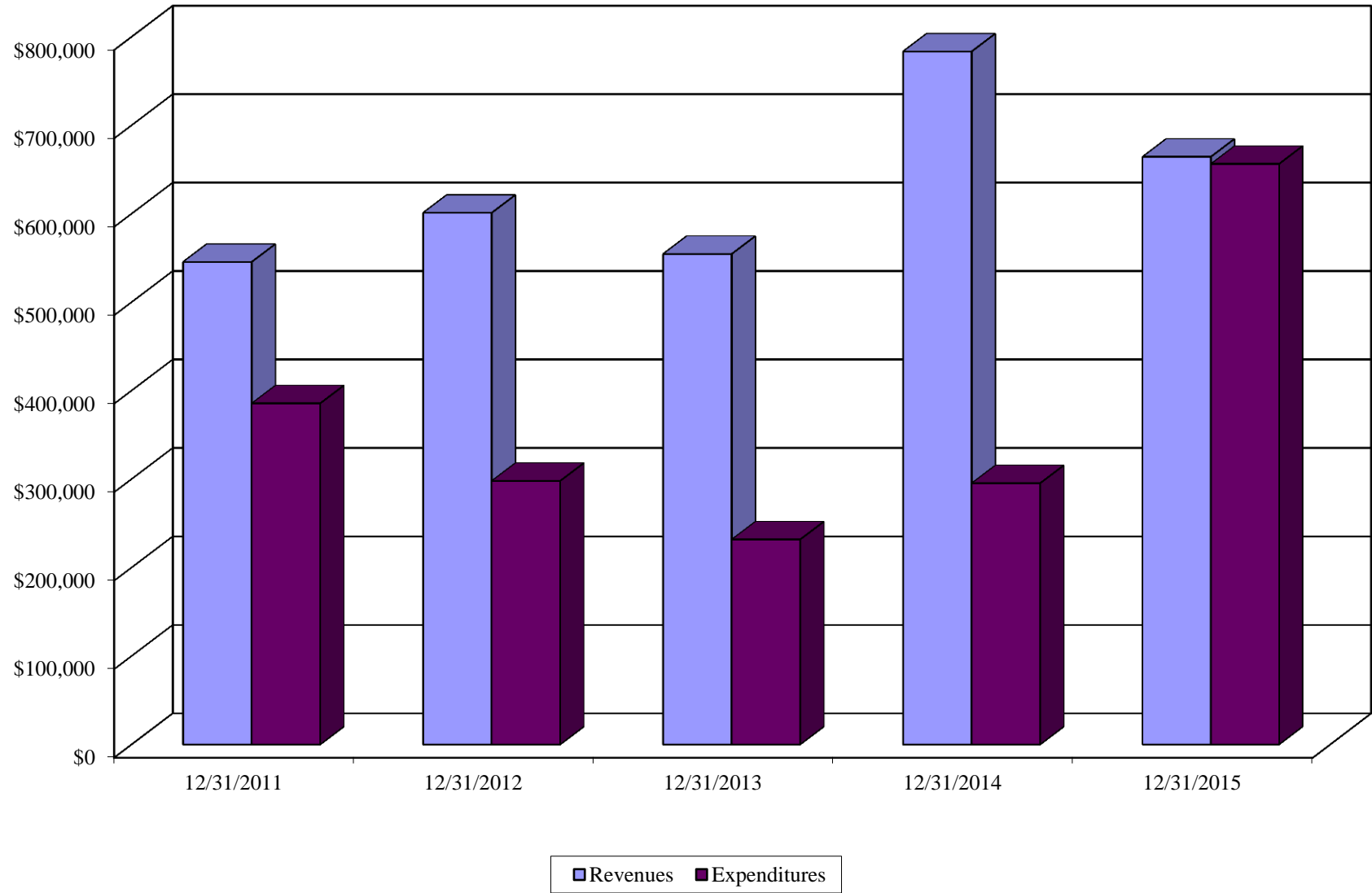
PAWNEE WATERSHED JOINT DISTRICT NO. 81  
GENERAL FUND  
Schedule of Receipts and Expenditures - Actual and Budget  
Regulatory Basis  
For the Year Ended December 31, 2015  
(With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

	Prior Year Actual	Current Year		
		Actual	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Receipts:				
Ad Valorem Property Tax	\$ 498,890.25	\$ 547,488.97	\$ 502,674.00	\$ 44,814.97
Delinquent Tax	7,446.04	4,634.92	0.00	4,634.92
Motor Vehicle Tax	35,523.80	33,234.86	33,583.00	(348.14)
State of Kansas	225,000.00	72,282.25	120,000.00	(47,717.75)
Interest on Idle Funds	6,168.45	6,359.24	8,500.00	(2,140.76)
Sale of Assets	7,500.00	0.00	0.00	0.00
Reimbursements & Miscellaneous	2,863.43	298.86	0.00	298.86
Total Receipts	<u>783,391.97</u>	<u>664,299.10</u>	<u>\$ 664,757.00</u>	<u>\$ (457.90)</u>
Expenditures				
Personal Services	75,819.96	62,141.08	105,000.00	(42,858.92)
Contractual Services	43,507.73	214,942.04	175,000.00	39,942.04
Commodities	40,978.77	58,661.28	65,000.00	(6,338.72)
Capital Outlay	0.00	270,299.23	200,000.00	70,299.23
Studies & Structures	117,519.63	47,110.78	2,733,640.00	(2,686,529.22)
Miscellaneous	17,409.91	3,112.97	0.00	3,112.97
Total Expenditures	<u>295,236.00</u>	<u>656,267.38</u>	<u>\$ 3,278,640.00</u>	<u>\$ (2,622,372.62)</u>
Receipts Over (Under) Expenditures	488,155.97	8,031.72		
Unencumbered Cash, Beginning	2,211,439.79	2,700,205.16		
Prior Year Cancelled Encumbrances	<u>609.40</u>	<u>0.00</u>		
Unencumbered Cash, Ending	<u>\$ 2,700,205.16</u>	<u>\$ 2,708,236.88</u>		

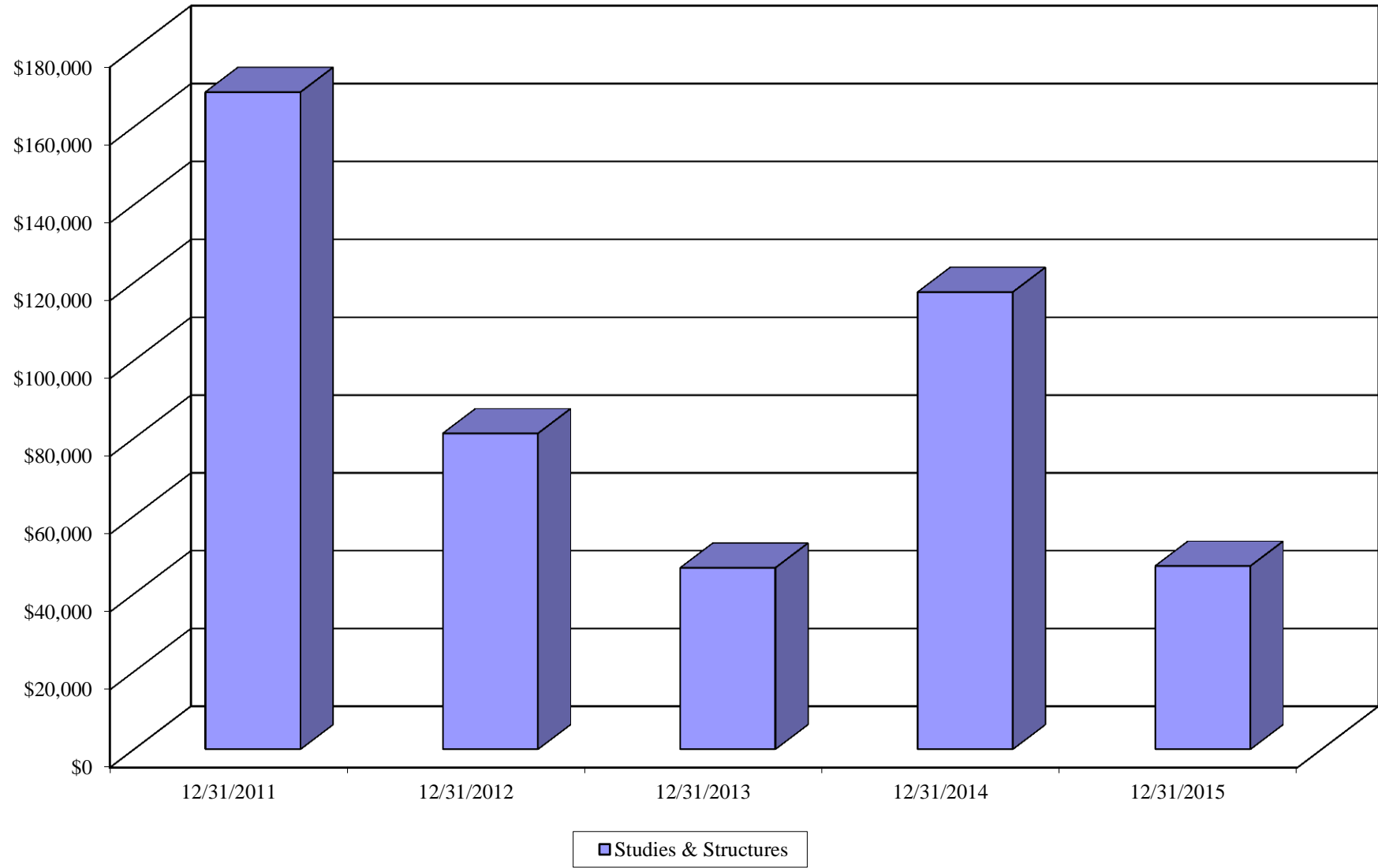


## **SUPPLEMENTARY INFORMATION**

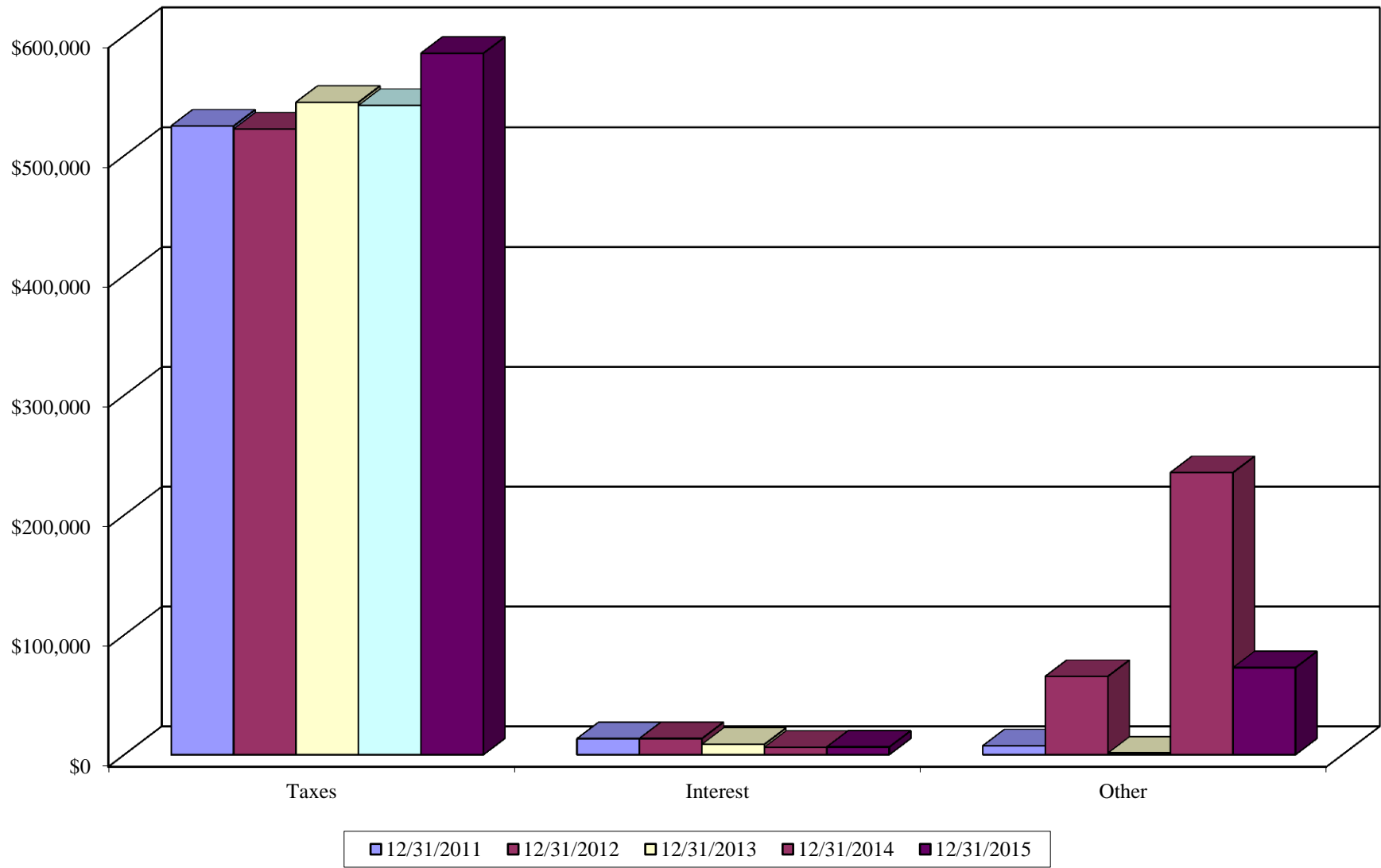
**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Revenues & Expenditures**



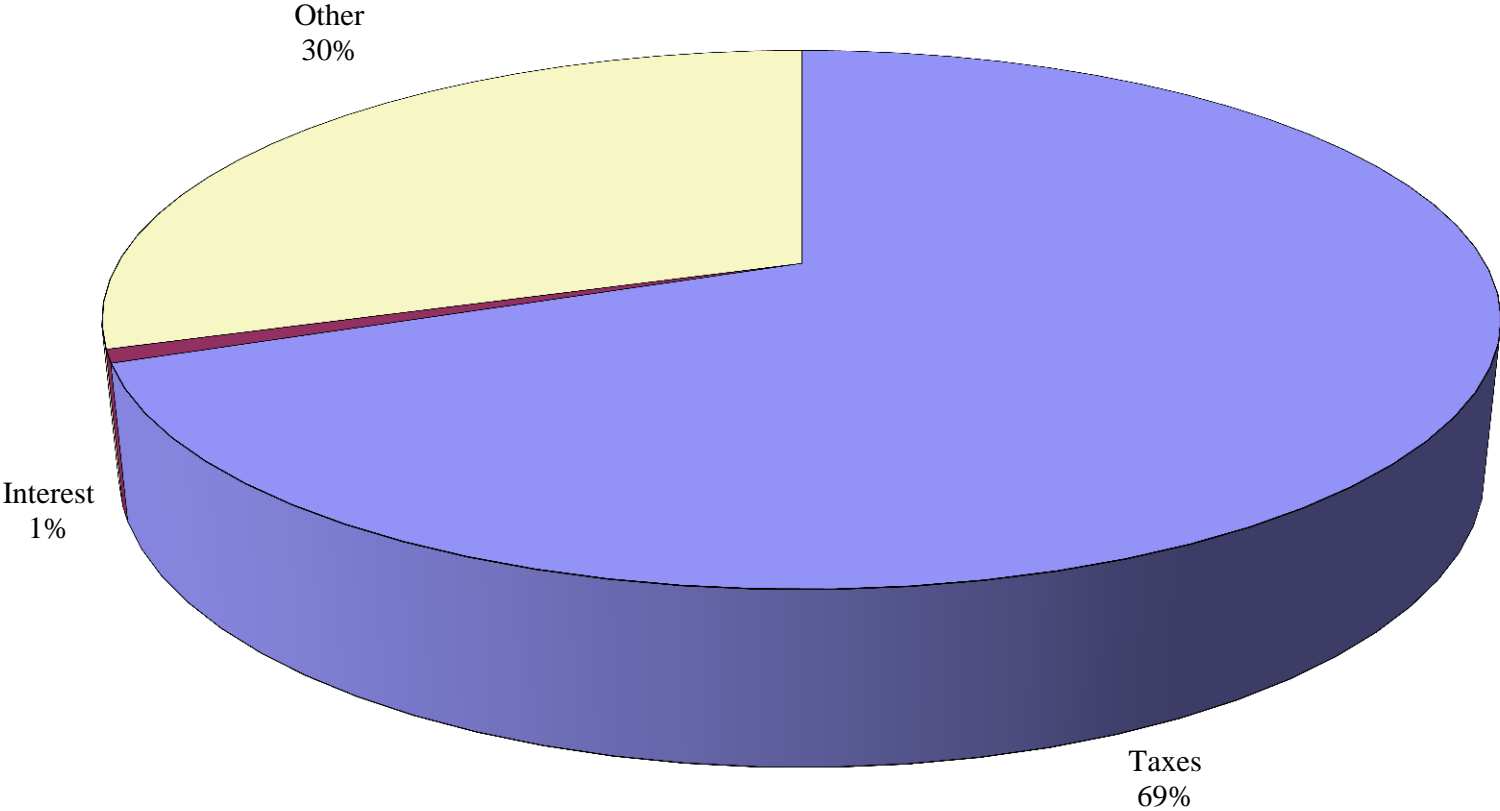
**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Studies & Structures**



**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Revenues**

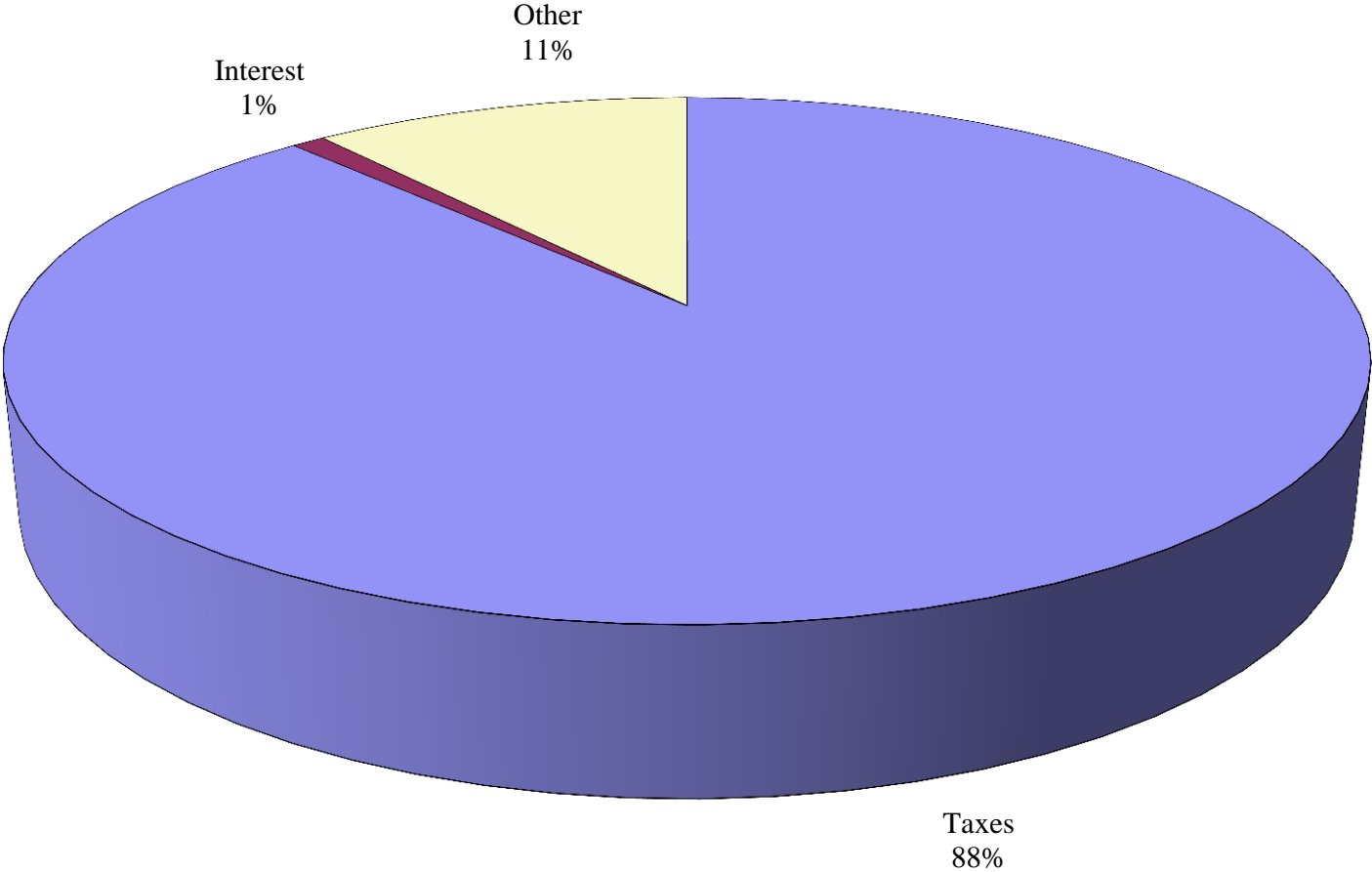


**Pawnee Watershed Joint District No. 81  
Jetmore, Kansas  
Revenues**



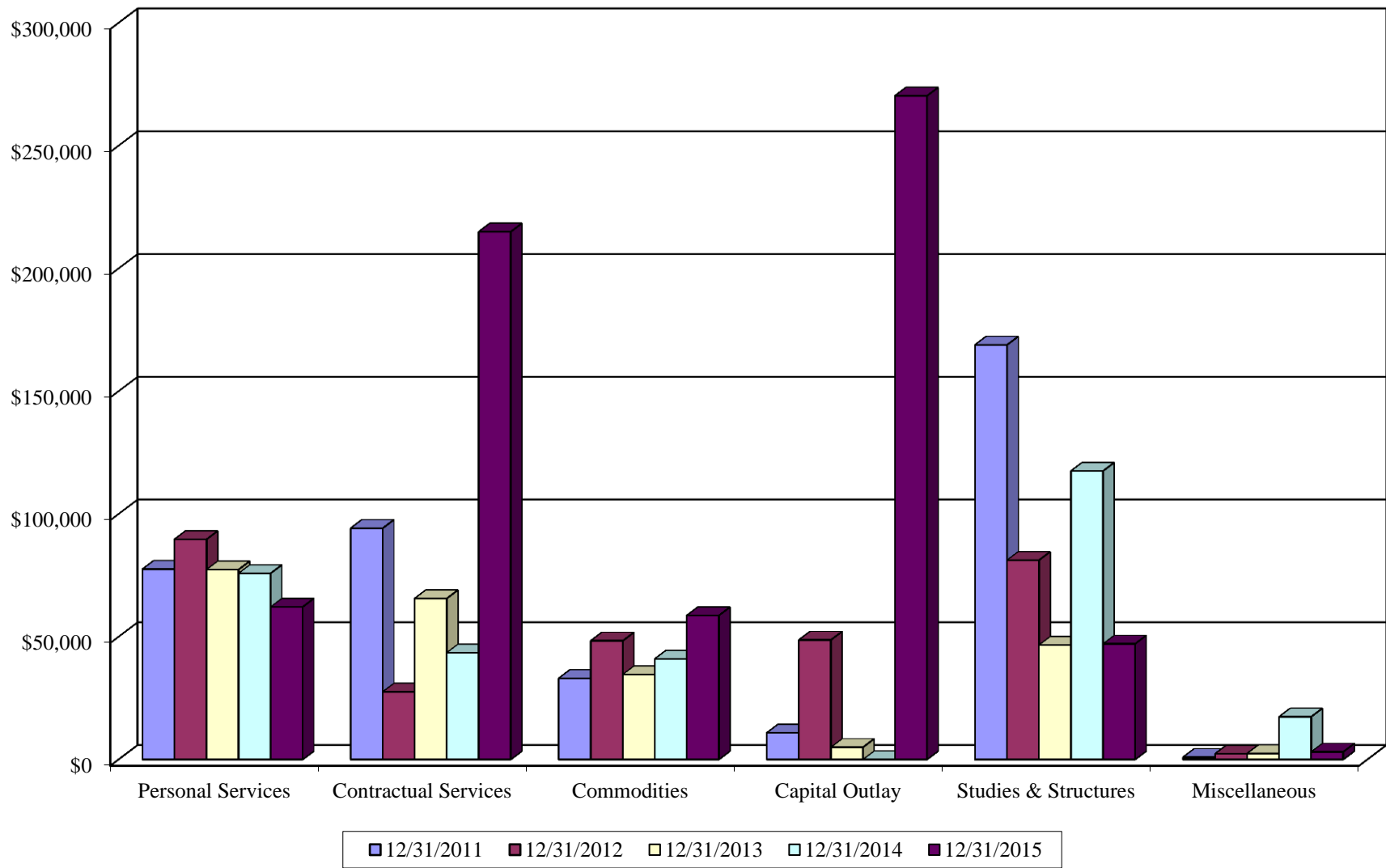
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**Pawnee Watershed Joint District No. 81  
Jetmore, Kansas  
Revenues**

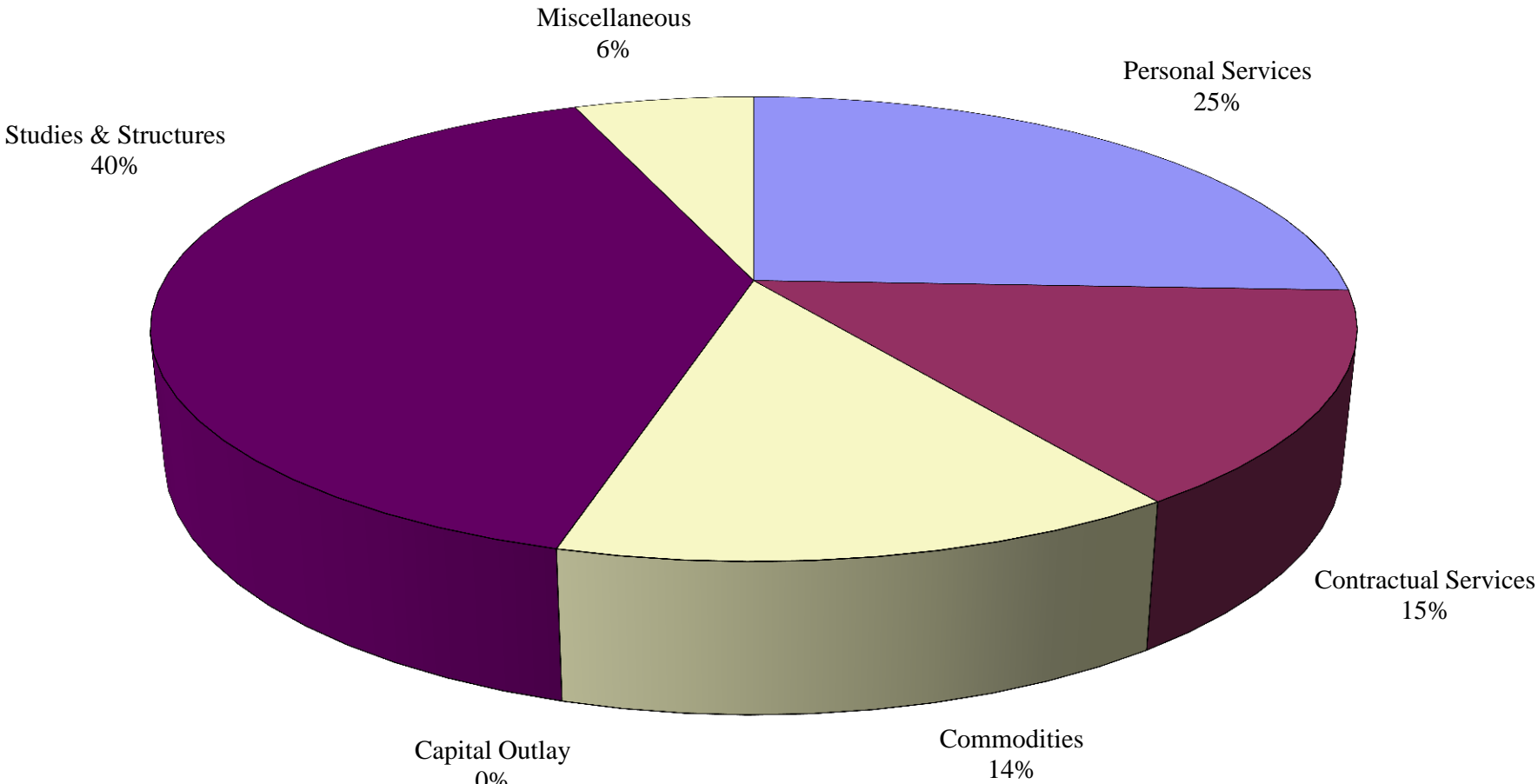


**12/31/2015**

**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Expenditures**



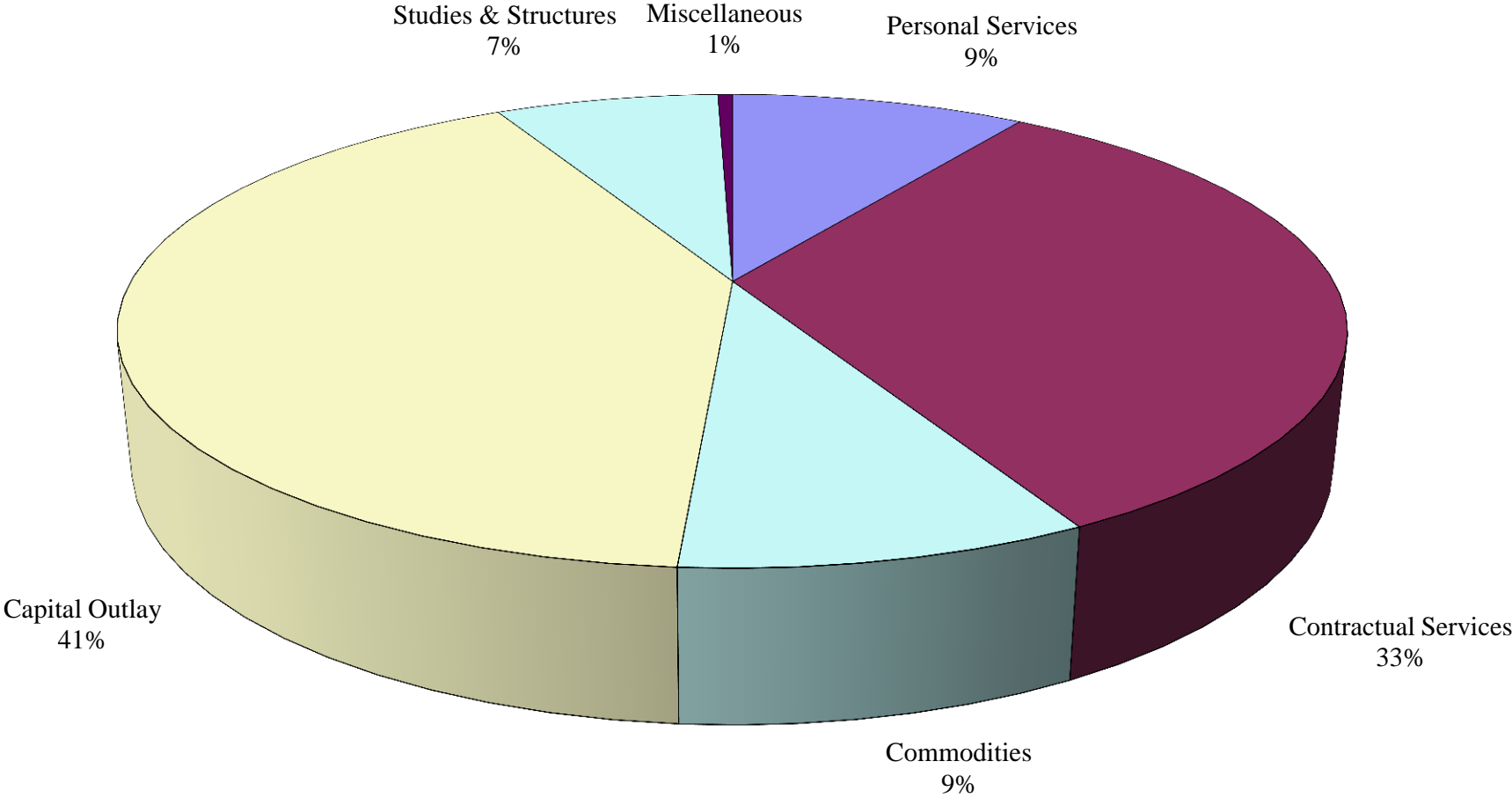
**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Expenditures**



**12/31/2014**



**Pawnee Watershed Joint District No. 81**  
**Jetmore, Kansas**  
**Expenditures**



**12/31/2015**